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PUBLIC HEARING ON OCEAN RECOVERY, INC.

and

YELLOWSTONE WOMEN'S FIRST STEP HOUSE, INC.

BEFORE THOMAS W. ALLEN, ESQ., HEARING OFFICER

NEWPORT BEACH, CALIFORNIA

THURSDAY, MARCH 12, 2009



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7	Public hearing was taken on behalf of	
8	the City of Newport Beach at 3300 Newport Boulevard,	
9	Newport Beach, California, beginning at 4:00 p.m., and	
10	ending at 6:16 p.m., on Thursday, March 12, 2009, before	
11	LAURA A. MILLSAP, RPR, Certified Shorthand Reporter No.	
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The second	APPEARANCES:	
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3	For The City of Newport Beach:	
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12	DAVIS, ZFATY	
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LAWYER'S NOTES

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1	NEWPORT BEACH, CALIFORNIA; THURSDAY, MARCH 12, 2009	
2	4:00 P.M 6:16 P.M.	
3		
4	MR. ALLEN: We'll open the hearing again.	
5	Let's see. My name is Thomas W. Allen, and I've been	
6	designated by the City as the Hearing Examiner for the	
7	matters that are before us today.	
8	We have four continued hearings from a	
9	previously meeting, all involving the Heights area and	
10	Yellowstone. The addresses are 1561 and 1621 Indus,	
11	20172 Redlands, and 1571 Pegasus. And as I indicated,	
12	Yellowstone Recovery is the Applicant in each of these	
13	instances.	
14	The City staff has requested that we reopen the	
15	hearings on all of these, that is, the use permit	
16	hearings on the basis of later discovered information.	
17	The staff will explain that in more detail.	
18	But basically, the contention is that the four	
19	units that were acted upon at the previous meeting were	
20	not lawfully established at the time they were annexed	
21	into the City, and, therefore, they don't qualify for use	
22	permits.	
23	However, before going any further with those, I	
24	need to step back in the agenda for the purpose of the	
25	adoption of Resolution Number One, Resolution of Approval	
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1	for Ocean Recovery. And this is not a public hearing.
2	It's simply an administrative action. So the Hearing
3	Officer hereby adopts the Resolution.
4	MR. KIFF: Actually, Mr. Allen, it's 2009-003.
5	That's the number that it would be assigned.
6	MR. ALLEN: Thank you. So I hereby adopt
7	Resolution Number 2009-003 Resolution of Approval for
8	Ocean Recovery at 1601 Balboa Boulevard.
9	And then back to the Indus matters. I think I
10	gave a sufficient opening.
11	MR. KIFF: We'll have you sign that now.
12	Sorry. I didn't mean to interrupt.
13	MR. ALLEN: And we can proceed with the initial
14	staff report on the Yellowstone matters. And as we do at
15	the previous meeting, we'll open consideration of all
16	four of these together, simply because they are all the
17	same Applicant and virtually identical, unless staff
18	disagrees with that approach?
19	MR. KIFF: We agree.
20	MR. ALLEN: So let's proceed in that fashion.
21	MR. KIFF: Okay. Thank you.
22	Mr. Allen, just as a reminder, as you noted,
23	this is a public hearing item per our ordinance on group
24	residential uses involving four facilities in West Santa
25	Ana Heights.

We did do a presentation. There is a staff report available at the table out front of our presentation, generally, at the last meeting. I'll let Janet Brown explain some of the additional information evaluated in between the last meeting and this meeting.

MS. BROWN: Thank you, and good afternoon.

I am going to take a couple of moments to just recap what occurred at the February 20th hearing. At

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recap what occurred at the February 20th hearing. At that hearing, staff recommended that the Hearing Officer approve the use permits with operational conditions for the Redlands property and the property located at 1621 Indus to allow the sober living facilities to continue operating with the reduced occupancy of 15 beds.

Staff also recommended denial of the use permits for the properties located on Pegasus Street and at 1561 Indus. Our recommendations were based on documentation that had been provided by the Applicant and information that was available to us at the time that the reports were written.

We noted at that hearing that there might be new information introduced that may require further evaluation by staff and the Hearing Officer to help us determine whether or not our recommendations were correct.

At the conclusion of the hearing, the Hearing

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Officer concurred with staff recommendation and
determined, based on the information provided, that the
Pegasus property and the 1561 Indus property be closed,
and that the Redlands property and the 1621 Indus
property continue to operate a sober living facility.
Staff was directed to prepare the appropriate
Resolutions, and the hearing was continued for action to
March 12th.
Due to testimony provided by the Applicant's
Counsel and new information that is provided in this

Due to testimony provided by the Applicant's Counsel and new information that is provided in this latest staff report, staff recommends that the hearing for the use permit be reopened. During the February 20th hearing, the Applicant's Counsel made an argument that had never been raised during the prior discussions with staff during the past nine months that we had worked with he and his clients to bring the applications to the point of completeness.

At the hearing, the Applicant's Counsel characterized the Yellowstone facilities as established non-conforming uses, and cited a number of California cases that held that established uses generally retain the same rights they had before the law was changed.

In response to this argument, staff conducted an investigation into the circumstances and laws that were applicable to the properties at the time the uses

were established in 2003, 2005 and 2007.

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We were informed by the County Planning and Code Enforcement staff that a sober living facility would have been classified as either a community care facility or a congregate care facility.

The Orange County Zoning Code defines a community care facility as "any facility which may or may not require a state license, to provide non-medical residential care, or day care for children, adults, or both, including physically handicapped and mentally incompetent persons. This includes day care facilities, day care nurseries, and family day care homes."

This use classification most closely matches the uses of the Yellowstone facilities. As noted in the staff report, at the time the uses were established, the properties were located in the Santa Ana Height Specific Plan and were zoned RSF, or Residential Single Family.

The Specific Plan, which was last revised by the County in 2001, included land use regulations for the RSF district that allowed certain principal uses, including singlely attached family dwellings, and community care facilities serving six or fewer persons, and large family day care homes.

The Specific Plan also included provisions that stated that "The following principal uses are permitted

subject to a use permit by the Planning Commission, per Zoning Code Section 7.9.150. Any other use which the Planning Commission finds consistent with the purpose and intent of this district."

Section 7.9.141 of the Orange County Zoning

Code provided requirements for community care facilities

basically stating that "a facility serving six or less

persons was permitted in any district, planned community,

or specific plan areas zoned for residential uses. And

that a facility serving seven to twelve persons was

permitted in any district, planned community, or specific

plan area subject to the issuance of the use permit by

the Planning Commission."

Because very little information in the way of permits or other records were turned over to the City by the County following annexation of this area, City staff contacted the County to request copies of all records they had for the four addresses.

There are no records of a use permit being issued for any of the four Yellowstone facilities, even though County Planning staff thoroughly conducted a search of their records at our request. We did find records of a temporary use permit issued for 1621 Indus that allowed meetings four times a year, ten days each, allowing up to a total of 40 meetings. That permit was

issued in March of 2005.

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We also found a letter sent by the Applicant to the County in February of 2006 requesting to obtain Sober Living Certification for an 18-bed sober living home at the Pegasus property. Also at the Pegasus property, an undated Code Enforcement Action stating "Sober living home operating without a permit (over six people)."

We also found a record from 2005 that
Yellowstone attempted to obtain County Sober Living
Certification for the Redlands property with notes in the
County Activity Report dated September 2005, and an
actual fire inspection was performed, and the house was
set up for 15 beds.

Based on these records, it appears as if the Redlands and Pegasus properties were being used as sober living homes for more than 12 persons. We believe that this demonstrates a pattern and a practice by the Applicant of operating residential care facilities in violation of local laws in effect at the time the Yellowstone facilities were established.

And for this reason, we believe that Finding A of Section 20.91A.060 cannot be made with regards to the development and operational standard that no owner or manager shall have demonstrated any pattern of operating similar facilities in violation of the law.

Staff also questions whether the Yellowstone 7 facilities were even qualified to apply for and receive 2 use permits under Municipal Code Section 20.62.030, 3 Determination of Non-Conformity. Section B of that section states that, "A use that was lawfully established," 6 excuse me, "under the laws in place at the time 7 that that no longer conforms to the use 8 regulations or required conditions for the 9 district in which it is located because of 10 annexation to the City shall be deemed to be an 11 non-conforming use. 12 "However," it continues, "a use shall not be 13 continued to have been lawfully established and 14 maintained and is an illegal use if it was 15 established or operated without required 16 permits and licenses, including, but not 17 limited to, permits and licenses required by 18 any Federal, state or local governmental 19 agency." 20 Pursuant to section 20.91A, "Persons whose use 21 22 of their property in a residential district was rendered non-conforming by adoption of 23 Ordinance 2008-05 are qualified to seek a use 24 permit to continue the use in its current 25

1	location."	
2	But there's no similar provision or illegal	
3	uses. So, therefore, staff believes the Yellowstone	
4	facilities might more accurately be characterized as an	
5	illegal use rather than as a non-conforming use. And for	
6	these reasons and as stated in greater detail in our	
7	staff report, staff recommends denial of all four use	
8	permits as requested by the Applicant.	
9	If the Hearing Officer agrees with staff	
10	recommendations, staff recommends the Hearing Officer	
11	adopt the Draft Resolution of Denial with Prejudice for	
12	Use Permit Number 2008-030, for the property located at	
13	1561 Indus, and also to direct staff to prepared a	
14	Resolution of Denial for the other three use permits.	
15	And that concludes my presentation. I'm	
16	available for any questions you might have.	
17	MR. ALLEN: I don't have any questions at this	
18	time. Does the staff have anything to add?	
19	MR. KIFF: No.	
20	MR. ALLEN: All right. What about the	
21	Applicant? Would you like to respond, I presume?	
22	MR. ZFATY: Yes. Thank you, Mr. Allen. Again,	
23	Isaac Zfaty on behalf of Yellowstone.	
24	I think as a preliminary matter we have to have	
25	some ruling as to whether we are going to reopen the CUP	
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1	hearings as to these four properties. I say that because
2	my understanding is that those were completed at the
3	February 20th hearing.
4	And, of course, I have a presentation that I
5	would be happy to provide to you, Mr. Allen, in terms of
6	why it is that I think that the argument that's offered
7	by the staff at this point in favor of reopening these
8	hearings falls short.
9	MR. ALLEN: I've thought somewhat about that.
10	My thought is this. That staff has timely made the
11	request to reopen the hearings. I don't expect but would
12	be willing to listen that your client has incurred any
13	detrimental reliance or adverse effect as a result of
14	reopening the hearings.
15	In other words, I don't see that there would be
16	any changes that took place in that short period of time
17	that would constitute a vesting of some sort such that
18	the hearings couldn't be reopened.
19	So my ruling would be that the hearings can be
20	reopened for the purpose of considering the position now
21	taken by the staff.
22	MR. ZFATY: Well, we're not going to make an
23	argument that we have detrimentally relied at this point.
24	So with that, I would ask that I be allowed to give a
25	presentation on the CUP for each of the four properties

1	based on the new information, I think, is what we're
2	talking about here?
3	MR. ALLEN: Yes.
4	MR. ZFATY: Okay.
5	MR. ALLEN: Yes, you're welcome to proceed.
6	MR. ZFATY: Just to frame the issue, Mr. Allen,
7	the comment that Ms. Brown just made on the record was
8	that there's been new and I'm going to quote
9	this "information available to us at the time of the
10	hearing," referring to the February 20th hearing.
11	And the issue here is whether there was
12	actually something new that was presented at that
13	hearing. Ms. Brown just noted that it was testimony by,
14	I think, myself that for the very first time, we brought
15	to the City's attention that we were claiming that we
16	were an established non-conforming use.
17	I would submit to you that we have said from
18	the very beginning, going all the way back to our
19	original application in May of 2008, that we are an
20	established use, and, of course, I think that it goes
21	without saying that based on the implementation of the
22	ordinance that we are non-conforming.
23	So I don't agree that there's anything new
24	here. But the bigger picture is, what is it that we're
25	analyzing? The issue, in terms of what this new

information is -- assuming that it actually is new information, just arguendo, is that Yellowstone was operating facilities in Santa Ana Heights unlawfully.

And that requires an analysis of the County's requirements by the City ex post facto, far after the time, and we really have a mootness problem. It stretches far beyond just a basic Constitutional analysis of whether we've been afforded due process on the issue.

Because, as you can imagine, if the County had decided that we were not in conformance with something that -- some County Zoning Regulation, we would be provided with, under the 5th and 14th Amendment of the United States Constitution, notice and opportunity to be heard, and we were provided with neither one of those.

And I think the City would agree with me that, in fact, there was nothing that turned up that showed in their subsequent search since February 20th that we were cited or asked to be -- that we were held in abatement or in violation of any zoning ordinance. So that's the big picture analysis.

What would have to happen, though, Mr. Allen, in order to get to the place that the staff is now recommending, is that the City would have to make a finding -- this is necessary -- the City would have to make a finding that we had violated a County rule without

an opportunity to be noticed and without an opportunity to be heard on that.

That is it a -- that is a Pandora's box that I don't think the City wants to open. I don't think the City wants to start going back and looking at potential violations that were never cited, never noticed, and never given an opportunity to be heard upon. That's the big picture.

Specifically, the City requests to open the CUP hearing -- I think that ship sailed -- and have you analyze County requirements and, again, have you make an actual judicial finding that Yellowstone violated some law in the past.

Again, the City's indicated that "it conducted a further investigation" -- this is based on the staff report -- "into the laws applicable at the time the facility was established while under the jurisdiction of the County of Orange." And the reason provided again is information obtained in the February 20th hearing.

Now, at the February 20th hearing, there was factual information provided based upon the issues that the City raised in terms of conflicts that were perceived by the staff, and we provided those clarifications and submitted to you, Mr. Allen, that there were no discrepancies that were based upon -- that were

1	necessarily in contrast to each other.
2	There were explanations, for example, length of
3	stay, things like that, that we talked about that may
4	have varied during the time from our initial submission
5	and the February 20th hearing.
6	The staff recommendation for the rejection of
7	the CUP now is based upon section 20.91A.060, items (b)
8	and (h).
9	Subsection (b) provides that "A facility must
10	comply with state and local law, and the submitted
11	management plan, including any modifications, required by
12	this use permit."
13	(H) provides that "No owner or manager shall
14	have any demonstrated pattern of operating similar
15	facilities in violation of the law."
16	The 5th and 14th Amendments of the United
17	States Constitution provide that Yellowstone can't be
18	deprived of liberty or property without due process. And
19	this is a substantial due process issue. As I mentioned
20	earlier, it means we have to have been provided notice,
21	and we have to have been provided with an opportunity for
22	a hearing as to the purported County violation.
23	Article I of the California Constitution
24	actually provides a much broader scope. And the quoted
25	language here from Ryan versus California

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section, a	at 94 Cal	. App. 4th	, 1069,	talks ger	erally	about
that stand	dard.					
	The pert	inent langu	uage is	that "Pro	cedural	due

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The pertinent language is that "Procedural due process under the California Constitution is much more inclusive and protects a broader range of interest than under the Federal Constitution."

Importantly, Mr. Allen, the staff report cites to no violation of law. The staff reports infers a violation based on a multiple-step process that was just reported to you. And the conclusion is that there could have been a notice by the County based upon the City's assessment here today.

And I would submit that the staff report relies upon a bunch of untested and speculative information that had we been provided due process with the County, we would have had an opportunity to be heard, and we would have had our rights voiced.

One example -- and this is quoted from the report -- that "The County of Orange Planning Department and Code Enforcement Staff informed the City that a sober living use would have been classified as either a community care facility or a congregate care facility."

We don't even know which it is even today.

The staff report concludes that "Had the County

1	pursued the matter, a violation of law would have been
2	found." And the inference there and I think it's
3	pretty clear here that the County did not, in fact,
4	pursue the matter. No County evaluation occurred. No
5	notice was given. No hearing was held. And we had no
6	opportunity to be heard.
7	I provided here three pieces of evidence that
8	were included by the City, but purported evidence.
9	It's sort of again, it's hard to test this stuff. But
10	the first is that "Yellowstone Recovery attempted to
11	obtain County Sober Living Certification at 1571 Pegasus
12	Street." And the inference there is that we didn't
13	obtain it, or that we were rejected, but there's no
14	evidence of that.
15	The second is that there's also some evidence
16	that the County Code Enforcement was aware that the
17	facility was housing more than six residents without a
18	use permit.
19	Well, without getting into the Code
20	analysis the County Code analysis, for my money,
21	reading that quote from the staff report tells me that
22	somebody in the County at some point knew who we were,
23	knew what we were doing, and didn't do anything about it.
24	So and on that point, I would mention to
25	you, Mr. Allen, that last night, to my wife's chagrin, I

1	spent a couple of hours reviewing the Santa Ana Specific
2	Plan, which is about 150-some-odd pages. Then, I got to
3	the Zoning Code.
4	As you can see, this is approximately 2 inches
5	thick 2 inches of paper that we're now being called to
6	look at with a snapshot, without any due process, and
7	say, "Yellowstone violated this." Okay? That's
8	problematic.
9	The last point that I would raise directly from
10	the staff report is the staff notes that, "Had there been
11	an investigation, County Code Enforcement personnel would
12	conduct the SI." Didn't happen.
13	Staff report concludes that, "It," meaning
14	Yellowstone, "did not comply with the local law at that
15	time, because the operator had not obtained approval of a
16	use permit from the Orange County Planning Commission."
17	Again, no enforcement action. No opportunity to be
18	heard. No opportunity to appeal.
19	At this point, Mr. Allen, Yellowstone's not
20	able to and won't attempt to defend an action that the
21	County never initiated. It didn't happen.
22	The staff report provides that the Planning
23	Commission, per Zoning Code and this is this 2-inch
24	thick document that I was just referring to Section
25	7-1-950 allows for, to quote, "any other use which the

1	Planning Commission finds consistent with the purpose and
2	intent of this district."
3	That quote is important, because it's a
4	catchall. It basically says that had we been in front of
5	the County, had we had an opportunity to be heard, had we
6	been put on notice that perhaps we were violating some
7	County ordinance, we would have been able to apply for
8	something similar to the way that we here today. We
9	would have been able to apply for a use permit.
10	And the Code section that the Zoning Code
11	section that the staff cites specifically says "Any other
12	use," and so it's very broad. This is also set forth in
13	the Santa Ana Heights Specific Plan.
14	And, you know, I sound like a broken record.
15	No notice of a violation was issued. No opportunity to
16	be heard. No opportunity to apply for a permit. No
17	opportunity to cure it.
18	Based on my cursory review, I could find that
19	there was a County use permit procedure that was set
20	forth in 7-9-105.1C that's set forth a process. It
21	included a public hearing. It included that variances
22	could be applied for under subsection (e), and that
23	special use permits could be applied for under subsection
24	(f).

25

So, the next point that I'd like to make refers

to this discussion about the potential application for a Sheriff's Certification process. I think that there's some confusion there.

First off, the Sheriff's Certification Program is -- the staff report notes that at one time, one of Yellowstone's facilities was certified but dropped out of the Certification Program. That is a purely optional program. It's a program that some sober living homes are a part of. Some are not.

It's not required by the County. And it's something that we initially wanted to become a part of, and, for reasons completely unrelated to zoning, we made a decision that we would rather become a part of the Sober Living Coalition. And again, there's another loose affiliation of sober living homes.

It has nothing to do with the zoning. It has nothing do with violations of zoning. It has nothing to do with compliance of zoning.

The staff tries to cast Yellowstone in the staff's judgment of how the County Zoning Code should be interpreted here as a community care facility. We would note that we don't provide care. If given the opportunity to be heard, Yellowstone would argue that no Yellowstone home fell into a category requiring a use permit.

If that	argument didn't	rule today,	then
Yellowstone would	apply for a use	permit with	the County
But how the County	would have dec	ided the issu	e is pure
speculation.			

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Currently, all four of the houses have County

Fire Clearances, and those include inspections. So we
can infer, if we're making inferences, that the County
has come through our property, and we know that they have
come through our properties, and still, there's been no
citation.

Staff report admits that there's also some evidence that County Code Enforcement was aware that the facility was housing more than six residents without a use permit. Again, no enforcement action.

So the question is, how are we to know what the County would have done? Well, we don't have any standing to seek injunctive relief from a court of competent jurisdiction, because it's moot. There's no court of competent jurisdiction that would even listen to us. We're not a part of the County any longer. So again, it goes back to the due process issue.

And the City cannot be and may not be the arbiter of some other jurisdictional rules now. The City can't do what a court could not do now. There could be no decision made, because of the Doctrine of Mootness.

1	The staff report concludes I think this is	
2	also telling, Mr. Allen that "it's unlikely that the	
3	County would have granted a use permit."	
4	I've listed here and I won't go through all	
5	of them on the record, but I've listed here just a few	
6	questions that the City would have to answer, not just	
7	ask, but answer, in order to reach the conclusion that	
8	the staff has now proposing in order to get to the	
9	conclusion that Yellowstone was in violation of some	
10	County law without there actually being some citation,	
11	some notice, and some opportunity to be heard.	
12	First is, whether the County would have	
13	required a use permit at any of the Yellowstone homes in	
14	the first place?	
15	The second is, what guidelines would have been	
16	utilized in making the analysis?	
17	What type of notice would have been provided?	
18	You know, what reasonable accommodation	
19	provisions the County would have analyzed? And that goes	
20	back to what we talked about on February 20th, where	
21	there are affirmative requirements that reasonable	
22	accommodations be provided.	
23	So the list goes on. But these are all	
24	questions and they are just the ones that are off the	
25	top of my head that we would have to answer, not just	
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ask, but answer, in order to go back and open up this hearing, and reverse the original ruling based upon the claim that Yellowstone did something unlawful in the past.

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There's some more -- on this slide, there's some more discussions about what was included in the Santa Ana Heights Specific Plan. In Section C, there's a general provision that shows that the County contemplated that it was even possible that portions of its Zoning Code or, excuse me, it's Specific Plan could have been adjudicated invalid.

The quote that I have up there is, "If any portion of these regulations is, for any reason, declared by a court of competent jurisdiction to be invalid or ineffective in whole or in part, such decision shall not effect the validity of the remaining portions thereof."

That's kind of boilerplate stuff. But it shows that at least the County, itself, contemplated that there could be a problem here. We could have gone back and said, you know, we could have had a Constitutional challenge to the County requirements. But again, we don't even come close to getting that far.

And actually going back, the last point that I make there is we can't have that adjudication because we don't have standing. We don't have any standing to go

1	and challenge the County's Specific Plan, because we are
2	no longer part of that unincorporated part of that
3	County.
4	As to our legal conduct, at a minimum, what we
5	know is that Yellowstone has been lawfully operating in
6	the City of Newport Beach since January 1 of 2008. And,
7	of course, the response to that could be, "Well, it was
8	contemplated that Santa Ana Heights would become part of
9	the County and that this Ordinance was going into place."
10	That doesn't make any difference.
11	The bottom line is that at least until now, and
12	actually up through and including now, Yellowstone has
13	received no notice, no notice of abatement, and there's
14	been no requirement that Yellowstone do anything with
15	these properties, other than what they are currently
16	doing.
17	And that's the end of my presentation,
18	Mr. Allen, on the issue of the claim of some violation by
19	the City.
20	MR. ALLEN: Does the City wish to make any
21	response to that to those points raised by Mr. Zfaty?
22	MR. BOBKO: Just a few quick ones, Mr. Allen.
23	Patrick Bobko.
24	First thing is with regard to reopening the
25	hearing. Just as a matter of procedure, there hasn't
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been a final decision yet in this hearing. Until there's
a final decision, I think it's perfectly acceptable for
the City to come forward with more information.
With regard to the second issue about this

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being -- this hearing somehow being a post-hoc trial, it is not. What's going on right now is the City is being asked to accept, merely on the Applicant's word, that they have a legal non-conforming use. And that's different from being an illegal non-conforming use.

And the fact that the Applicant has come forward and said that they were legal does not make it so. And I don't think that there's any authority for the City to have to be required to take that at the Applicant's word.

In fact, if you were to come into the town and say that you were buying a home, and that your home was -- you were going to do some expansion to your home, and it wasn't a non-conforming home, City would immediately go to the records and check and see whether or not it was.

So the City's really just doing its due diligence here. There's no trial going on. There's no conviction happening. It's simply verifying that the Applicant's presentation as a legal non-conforming use is true. And the City has now come with evidence to suggest

that perhaps that is not the case.

so we don't believe that there's any Latches argument, which effectively is what the Applicant is asserting now, that the City is estopped or foreclosed from going back into the records to determine whether or not it is a legal or illegal non-conforming use. Again, it's simply a matter of due diligence for the City, and it's actually no different than any other research the City would do for a non-conforming use.

Finally, I want to put to rest this idea that there's somehow been some terrible miscarriage of justice with regard to due process here. You know, Counsel has just put on another very lengthy presentation. He's been presented with all of the evidence and all of the information that the City has.

He's had an opportunity to basically examine everything point by point, and challenge, refute, discredit it. He's been heard. Evidence has been presented. The Applicant had an opportunity to present evidence. This is the hearing. This is it right here. There's been no miscarriage of justice.

And the City -- again, if the Hearing Officer thinks that perhaps more time would be reasonable, we'd be willing to stipulate to a week's continuance so that there would be further preparation. But we don't think

1	that's necessary. But let's be clear that there has been
2	no miscarriage of due process here at all.
3	Unless you have any other questions of me?
4	MR. ALLEN: No, not at the moment. Thank you.
5	MR. BOBKO: Okay.
6	MR. ZFATY: May I approach and respond?
7	MR. ALLEN: Sure. Does the City wish to say
8	something else first?
9	MS. WOLCOTT: I was going to augment his
10	statement.
11	MR. ALLEN: No. You go ahead, and then he can
12	respond to both of you.
13	MS. WOLCOTT: All right. Cathy Wolcott.
14	I wanted to address Mr. Zfaty's
15	characterization of his earlier correspondence with the
16	City in May of 2008 when they first submitted their
17	reasonable accommodation and use permit applications.
18	They did mention non-conforming, you know. They asked
19	for certification of non-conforming use.
20	The reason that we looked farther after the
21	February 20th presentation by the Applicant's Counsel is
22	that up to that point, they had not asserted that they
23	had vested rights as an non-conforming use that should
24	excuse them from having to be subject to a use permit in
25	the first place.

1	MR. ALLEN: I'm sorry. Would you say that
2	again, please?
3	MS. WOLCOTT: Sure. Up until the February 20th
4	hearing, the Applicant had never asserted that they had
5	vested rights as a legal non-conforming use that should
6	excuse them from having to be subject to a use permit
7	from the City in the first place.
8	At the February 20th hearing, the Applicant
9	presented a substantial amount of case law about specific
10	cases, which they were characterizing as law that
11	indicated that they shouldn't be subject to the use
12	permit process of the City because they had their rights
13	vested.
14	Because of the assertions made and the case law
15	cited, staff determined that it needed to review what
16	those vested rights, if any, actually were. And so at
17	that point, we needed to find out if the County had
18	already placed specific conditions on the facility
19	operations or if they had established a specific
20	occupancy load to which Yellowstone was already legally
21	entitled before annexation.
22	If those conditions were something that was in
23	the County records that we hadn't seen, we thought, out
24	of fairness, we needed to find out what they are. What
2 =	we found out in contrast was that actually nothing had

1	been applied for, nothing had been granted.	
2	I would also say that I've never heard the	
3	argument before that failure to apply for a required	
4	permit from a government entity equaled lack of notice,	
5	lack of right to be heard. It equals you failed to apply	
6	for a permit that you needed.	
7	And finally, the Applicant has asserted many	
8	times over the nine months it took to get this	
9	application to a complete form that every one of their	
10	facilities had a fire clearance. In fact, only one, 1571	
11	Pegasus, had a signed fire clearance from the Orange	
12	County Fire Authority. There was nothing presented that	
13	indicated final fire clearance for any of the other	
14	facilities.	
15	Thank you.	
16	MR. KIFF: I have one comment before Mr. Zfaty	
17	comes up, too, Mr. Allen.	
18	MR. ALLEN: Sure.	
19	MR. KIFF: Just a clarification for you,	
20	Mr. Zfaty, the Orange County Fire Authority has nothing	
21	to do with the County of Orange. They are separately	
22	formed governments and have separate Boards of Directors.	
23	So if I'm a County Fire Authority Inspector, I'm not	
24	going to be checking to see that that home it complies	
25	with Orange County land County of Orange land use	
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1	law.
2	MR. ZFATY: All right. I just want to
3	comment I want to respond to a couple of things.
4	First, we're not making a Latches claim. That's not what
5	we're saying at all. We're not saying that the City is
6	foreclosed from analyzing any particular issues.
7	As I said at the front end of this, if the City
8	thinks that it needs to make any more analyses of any of
9	the facts that has been presented with, that's fine. The
10	bottom line, though, is I don't want to get confused,
11	because we're talking over here, and this is really the
12	issue over here.
13	The issue is, is the City going to deny a use
14	permit to Yellowstone based on an affirmative finding
15	that prior to December 31 of 2007, when Yellowstone was
16	not a part when these four properties were not a part
17	of the City of Newport Beach, that Yellowstone violated
18	some County law? It has to be an affirmative finding.
19	I think the comment was that, "We've taken
20	Yellowstone's word that they were in compliance." Well,
21	the reality is that we were in compliance. You do have
22	to take our word for it, because we were there. We were
23	established.
24	If there's some interpretation of the Code that
٠ 	any antity any person wants to make as to whether

1	Yellowstone is in compliance, then what happens is
2	Yellowstone gets due process on the issue. That's how
3	this works.
4	So going back to our initial discussion, had
5	Yellowstone violated something, some rule, some zoning
6	rule of the County of Orange, what would have happened is
7	there would have been a notice that we were in violation,
8	and we would have been given an opportunity to be heard,
9	and there could have been Appellate rights, and there
10	could have been another appeal, and we could have
11	attacked the ordinance, and it goes on and on and on.
12	MR. ALLEN: I don't get that entirely. You're
13	saying, I think, that because they didn't catch you, that
14	is, they didn't come out and find that you hadn't gotten
15	a use permit, you were somehow vested?
16	MR. ZFATY: No.
17	MR. ALLEN: You need to get that clarified.
18	Because it seems to me quite clear from what I read here
19	that there were permit requirements for you, and that you
20	didn't get them.
21	MR. ZFATY: What I'm saying is yeah, no. I
22	understand. And I think we were very clear. I actually
23	reread the transcript from the February 20th hearing. I
24	made it clear that we did not have a use permit.
25	The question was asked, I think, by Mr. Kiff.

1	We're not claiming that we had any use permit. What I'm
2	saying is, we're not even sure that we needed to have a
3	use permit.
4	And the problem is and I understand, with
5	all due respect, Mr. Allen, that you're looking at the
6	City's analysis and saying, "Well, that kind of make
7	sense to me. I can read. It's pretty clear. Based upon
8	my review of this, yes, Yellowstone should have had a use
9	permit with the County as of December 31 of 2007."
10	The problem with that analysis is that had that
11	been true, then somebody from the County would have had
12	to go through that analysis and provided Yellowstone with
13	some notice that it was in violation of some County
14	zoning regulation. And then we get into the due process
15	part of it.
16	MR. ALLEN: But you have to make the
17	application first, and you didn't. That belies the whole
18	analysis you're doing here, it seems to me.
19	MR. ZFATY: I would respectfully disagree.
20	Perhaps we would have had to make the application,
21	perhaps not. Perhaps we would have been given some sort
22	of, you know, reasonable accommodation. Who knows what
23	he would have happened. But that's the problem. We
24	don't know. There's no way to know.
25	And so for us to sit here now, as a part of the

1	City of Newport Beach, and look back and say, "We think
2	this could have been a violation, and we're going to
3	assume that Yellowstone operated unlawfully as a result
4	of this speculation that there was a violation, or that
5	they would have remained in violation of the Code had
6	they gone through all these processes that I just
7	described for you, we're going to go ahead now and revoke
8	the CUP," that's not proper. That's my point.
9	The City of Newport Beach has an affirmative
10	requirement that it find that Yellowstone operated in
11	violation of some Federal, state or local law.
12	MR. ALLEN: You just said the City would
13	revoke. The City's not revoking anything, right? I
14	mean, you just used the word "revoking."
15	MR. ZFATY: Yeah, and I misspoke. I think the
16	better way to put it is the City is going to deny
17	Yellowstone use permits based upon its inability to make
18	a critical finding.
19	And that inability to make a critical finding
20	is subject to the City's inability to say that
21	Yellowstone was somebody who was acting within the laws,
22	generally speaking. I mean, it's a pretty broad statute.
23	But that's the analysis.
24	And the problem is, again, tying this back in,
25	the problem is that we haven't had that hearing, and we

1	can't have that hearing. It's impossible. It's legally
2	impossible.
3	So I understand your point. What you're saying
4	is, well, you're just saying that you didn't get caught.
5	But the fact of the matter is, we're not saying that.
6	We're not saying that we didn't get caught. We're saying
7	that we weren't in violation, period. That's the end of
8	it. And there's no way that we can make that finding
9	now.
10	MR. ALLEN: All right. I'm sensitive to your
11	argument regarding denial of due process. And, you know,
12	the City should not be engaged in denying you the
13	opportunity to be heard. I recognize that we can't go
14	back and hold a County hearing to determine whether or
15	not you might get a County hearing. That's not going to
16	happen here.
17	But we can delay this matter for a week or two,
18	or whatever time is agreed upon, if you wish to conduct a
19	further hearing and make a presentation on further on
20	what you've already presented today, and I would be
21	receptive to that, if you wish to do that.
22	MR. ZFATY: I don't think that there's anything
23	I need to add, because and I think it's a good
24	question, though. And it goes to one of the main points
2 5	that I'm trying to make here which is that between now

1	and a week from now and two weeks from now, there's	
2	nothing that we can do to go back and get a judicial	
3	declaration or a County approval of something. It won't	
4	happen. It can't happen, right? We don't have standing.	
5	If I went into court tomorrow and said, "We	
6	need a judicial declaration immediately that we didn't	
7	violate some zoning code for the County that happened,	
8	you know, two years ago," I'm going to get laughed at in	
9	the courtroom. It's not going to happen.	
10	They are going to say, "You don't have	
11	standing. Are you part of the County still?"	
12	"No."	
13	"Well, did you get cited for some violation?"	
14	"No."	
15	"Well, what are we here to talk about?"	
16	"Well, there's some speculation that perhaps,	
17	had we gone in to try to get a use permit" actually	
18	that skips a step.	
19	"That perhaps we were required to get a use	
20	permit, and had we done in to the use permit, we would	
21	have been found we would have been denied the use	
22	permit with the County." We'll never get there. That	
23	will never happen. It can't happen.	
24	MR. ALLEN: I understand that. But what I'm	
25	suggesting or asking is whether you need any more	
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1	opportunity to look at your position, given the fact that
2	you can't go back and get something that's no longer
3	obtainable?
4	But, nevertheless, if there's further analysis
5	of County law you'd like to do to make presentation on
6	why you didn't need I don't want to start speculating
7	on what you might find.
8	I'm just saying that at the outset of this
9	discussion, you made pretty serious allegations about
10	being denied due process of law. And I don't believe
11	it's appropriate for us to make a quick decision today
12	unless you're saying, "I've had all the due process I
13	need from the City for you to make a decision."
14	MR. ZFATY: Yeah. And there's actually two
15	responses to that. The first is that, as I mentioned,
16	there is nothing that will happen between now and two
17	weeks from now that will give me that due process.
18	And the second is that I am absolutely saying
19	that we're not being afforded due process to the extent
20	that the City's going to make a finding that we violated
21	some County rule, right?
22	In other words, I'm saying that we are not
23	being afforded due process on that issue, and we cannot
24	be afforded due process on that issue. It's mutually
25	exclusive at this point, right?

1	The problem is that whatever the County was
2	doing up until December 31 of 2007 in connection with the
3	Yellowstone, or any other facility in the Santa Ana
4	Heights area, if the County thought and we've
5	presented some particular comments that was in the staff
6	report that said that the County knew who we were, they
7	knew what we were doing, and there was no citation, if
8	the County believed that we would doing something wrong,
9	the County would have had to act on that. And had the
10	County acted on it, then we would have had an opportunity
11	to respond, right?
12	I mean, that's how due process works. We
13	notice somebody that, "You know what? We think you're
14	doing something wrong." And the person is given an
15	opportunity to be heard.
16	And perhaps what happens there is go in and we
17	convince the County, "No, we are not required to have to
18	use permit." Or what happens there is we go in and we
19	convince the County that, "You know, we shouldn't be
20	subject to this, but maybe we'll agree to some
21	conditions, or maybe we'll figure something out," and we
22	reach an agreement.
23	Or perhaps what happens is we go into the
24	County. County says, "No, you're required to have a use

permit." We disagree. We appeal. We lose. We appeal

1	again. We win or we appeal again, and we lose or win. I	
2	mean, we don't know. That's the problem, but that's why	
3	we have due process is because we don't it sounds	
4	cliche, but you're innocent until proven guilty.	
5	And I'm not trying to say that we snuck under	
6	the radar here. I think there's evidence before us	
7	today, without doing any further investigation, that the	
8	County knew exactly who we were, and exactly what we were	
9	doing, and we were not cited. But we cannot be afforded	
10	due process, not today, not a week from today, not two	
11	weeks from today. It won't happen.	
12	MR. ALLEN: Okay. Anything further?	
13	Does the City wish to respond any further to	
14	the comments that were just made?	
15	MR. ZFATY: Oh, one other comment I'm sorry.	
16	We have County Fire Clearances. We brought copies with	
17	us here today if the City wants to see them.	
18	MR. ALLEN: Sure, yeah. Those should be	
19	submitted.	
20	MR. BOBKO: I'm actually going to look for an	
21	assist here from staff, but I don't think that the idea	
22	that and I think you hit it right on the head,	
23	Mr. Allen that if you establish a use that's illegal	
24	and simply don't get caught, and then you're annexed,	
25	well, now you're beyond the reach of the law, because	
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you've existed for all that time, and clearly they took no action against us, the former jurisdiction, so we must be legal.

I don't think that that's the way things typically work. And, in fact, I would ask staff for a little clarification on that. But in a beach community like this, I'm sure there are many homes that were built probably before there were much of a Building Code, and they remain non-conforming.

And the Codes have been upgraded, upgraded, upgraded through the years. And today, you have houses that are probably legally non-conforming. And the reason that they are legally non-conforming is because at the time that they were built, they conformed with the Codes at that time.

This is really no different. You have a County rule. We are shining a bright light now on whether or not the Applicant complied with the requirements of the rules at the time they were established.

The rules have now changed on them, admittedly, when the City annexed the property. And now we're asking, I think, a very reasonable question is, "Given that you no longer -- you clearly don't comply with our rules, did you comply with the rules when you initiated your business?"

And if you did, you're non-conforming, and
we'll give you all of the protections that you're
afforded under the law. If you didn't, well, now you're
illegally non-conforming, and that's a whole different
matter entirely.
This is no different than the situation and,
again, I'll ask the planners to amplify this. But this
is no different than the situation that occurs whenever
you have little beach bungalows out here that try to
expand or put on an upper level.
And you say I'm sure the City tells them,
"You can't do that. You're an illegal non-conforming
use." And you go back and do all that research. Exact
same thing, a little bigger scale.
And again, if you would require more briefing,
then we would the City would be happy to provide more
briefing on the matter. So again, we want to make sure
that the Applicant has had all the due process they can
stand. So any extra time or anything like that, of
course, the City will stipulate to whatever the Applicant
thinks is necessary.
MR. ZFATY: The problem is and we keep
coming back to it is we are looking now at Yellowstone,
as Mr. Bobko said, as you aptly put it, Mr. Allen, we're

shining a bright light, and we're taking a look at what

1	Yellowstone did, and we're looking at the County	
2	requirements now.	
3	And we are what's inclusive in here is we	
4	are deciding we are deciding that Yellowstone violated	
5	some County zoning requirement. That is a critical,	
6	critical decision here. Okay?	
7	Because I think, as we will all admit, and I	
8	still haven't heard it, the City has had a number of	
9	opportunities to make this claim. And according to the	
10	City, you know, the new information came out on February	
11	20th. I got this information yesterday, all right? Or	
12	maybe it was a day before yesterday. But it was it	
13	was no sooner than two days ago, okay?	
14	The City's had plenty of time to analyze this.	
15	And I'm not asking for a continuance. What I'm telling	
16	you is we're not going to get there. There wouldn't be	
17	any due process, because we cannot be heard on that	
18	critical issue upon which the entire house of cards falls	
19	down, and that is whether Yellowstone was in violation of	
20	a County requirement. We cannot make that finding here.	
21	It's not possible.	
22	MR. ALLEN: I understand.	
23	Well, given those circumstances, I'm persuaded	
24	that the Yellowstone facilities were not lawfully	
25	established uses when they were annexed into the City.	
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1	They simply didn't have the County approvals that were
2	required of them.
3	And so, therefore, I think the staff's position
4	is well taken and correct. So therefore, we don't have
5	adequate language. In fact, I believe there are a few
6	more determinations that need to be made in this respect.
7	And before we adopt a Resolution that
8	establishes a denial of all four of the use permits, I
9	would just like to see that Resolution include a
10	determination that the likelihood is that at least the
11	likelihood, if not the certainty, that these uses were
12	impliedly approved or could have been approved by the
13	language and maybe I'm going out too far here and may
14	have to drop back.
15	But I'm only concerned about the concept that
16	other that the County could approve permits for other
17	similar uses. And that may be very, very difficult to
18	analyze.
19	In fact, if you have any observations on that
20	right now, I mean, I'd like to hear that. Here's the
21	situation, it seems to me. They defined the congregate
22	care facilities, and then they talked about six beds or
23	less. And then there was another section, as I recall,
24	that allowed 12 beds or less, yeah, 7 to 12.

25

So the implication would be that in that "other

1	uses" category, the County might have authorized, you
2	know, a use with 17 beds. And I think that's kind of
3	what Mr. Zfaty is saying is that we don't know whether
4	they might have done that. But we'll never know, because
5	they can't go back and get that.
6	All right. Going around in circles here. But
7	if there's analysis of that that should be done in that
8	Resolution, it should be done, in my estimation.
9	MR. KIFF: Mr. Allen, I think that's a good
0	point, and we're we can go through that analysis in
1	more detail in part because most obviously government
2	staff changes, but the folks who have been in County
3	Planning have not changed. And it's fairly straight
4	forward to work with them on an analysis of what they
5	interpreted their laws to have been and what it would
6	have been applicable at the time, and continuing on. So
7	we'll do that within the proposed Resolution of Denial.
8	I would offer, though, before you close the
9	public hearing, public testimony would is probably
0	still an opportunity at this time.
1	MR. ALLEN: True.
2	MR. KIFF: Okay.
3	MR. ALLEN: By the way, Mr. Zfaty, you did an
4	excellent job of analysis also in a very short period of
5	time. I'm surprised you didn't know about this before.

1	We do have public hearing provisions here for
2	these uses. And so, despite the fact the Hearing Officer
3	has pretty much announced the decision, if someone feels
4	the need to come forward and give us their wisdom, we'd
5	be happy to hear it.
6	Okay. Seeing none, hearing none, we'll close
7	the public hearing.
8	Thank you, Mr. Kiff.
9	MR. ZFATY: Can I make one more comment on the
10	record?
11	MR. ALLEN: Sure.
12	MR. ZFATY: My last comment would be that based
13	on what Mr. Kiff just said, I think it's interesting that
14	even the City even now is saying to us that, "Well, we
15	want to go and talk to the people at the County and get
16	their analysis, because they are the same people who have
17	been there for a long time, and they will be able to tell
18	us whether Yellowstone would have been in violation of
19	the zoning requirements."
20	I mean, to me, what that means is even now,
21	even now, at the end of this hearing, which Mr. Bobko
22	said, "The time is here and now," even now at the end of
23	the hearing, we still don't know if Yellowstone is in
24	violation of some zoning requirement from the County,
25	which we will never have standing to go and challenge.

1	And the second part of that is that if the City	
2	is having some behind closed doors discussion with the	
3	County folks in zoning, how are we afforded an	
4	opportunity to be heard on that? How does that happen?	
5	MR. KIFF: I have a couple of comments.	
6	Mr. Zfaty, I was just being kind. I have no	
7	doubt that Yellowstone Recovery, from my analysis of the	
8	law, needed use permits for these four facilities.	
9	You are also welcome to contact the County and	
10	go through the same discussions that we would have in	
11	preparing the Resolution of Denial. That's your	
12	opportunity to work with them, too.	
13	MR. MC DONOUGH: Can I make Mr. Allen, can I	
14	make a public comment, just one?	
15	MR. ALLEN: Sure.	
16	MR. MC DONOUGH: Mike McDonough, 1562 Pegasus	
17	Street, Santa Ana Heights.	
18	Mr. Zfaty keeps saying that or has said that	
19	they're not sure they actually needed a permit. I would	
20	think Yellowstone's Counsel would have checked to see if	
21	they needed it. The fact that they did not check to see	
22	if they were required does not exempt them.	
23	And to reply on the fact that the County did	
24	not enforce the law does not mean the law didn't exist or	
25	that there was a violation. Had they checked, they would	
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1	have been able to tell if they were required and if they
2	could get the permit.
3	To just say, "We didn't have an opportunity to
4	be heard," had they requested the use permit, the
5	residents would have had an opportunity to be heard and
6	could have objected to it. Thank you.
7	MR. ALLEN: Thank you.
8	MR. ZFATY: Can I respond?
9	MR. ALLEN: Well, we have until 6 o'clock, I
10	guess?
11	MR. ZFATY: I think Mr. Mc Donough's comment is
12	a wonderful one. Because had we checked he said, "Had
13	he checked, we would have found out. And had we found
14	out, the citizens would have had an opportunity to be
15	heard, and we would have been at a use permit hearing."
16	Exactly. Exactly. That's exactly my point.
17	Had all of these things happened, we would have been in
18	front of the County and asking for a use permit. But
19	none of those things happened. So we don't get our due
20	process. We never do. We never will. And here we are.
21	MR. MC DONOUGH: We didn't get due process
22	either.
23	MR. ALLEN: Okay. Thanks.
24	All right. Is there anything else that we
25	have?

1	MR. KIFF: No, sir.
2	I'm sorry. The reasonable accommodation
3	discussion could be next. We move right into that
4	section of the hearing, I apologize.
5	MR. ALLEN: That's right, we do. So let's
6	MR. KIFF: So sorry.
7	MR. ALLEN: Does the reasonable accommodation
8	application apply if there's no permit? But doesn't that
9	have to be amended somehow to then find a reasonable
10	accommodation to grant the permit? Or am I I'm sorry.
11	I'm not following you as well.
12	MR. BOBKO: I suggest that we perhaps take a
13	five-minute break here, if, for nothing else, the Court
14	Reporter. And maybe we can all regroup and come up with
15	a plan of attack.
16	MR. ALLEN: So ordered.
17	(Pause in proceeding.)
18	MR. ALLEN: All right. We're ready to
19	reconvene, and we have the reasonable accommodation
20	hearings in front of us.
21	Staff? Can you start out by explaining why we
22	would be having these, given that the permits were being
23	denied?
24	MS. WOLCOTT: Yes. Two of the Applicant's
25	made three requests for reasonable accommodation.

1	First, I'll state my name for the record, Cathy	
2	Wolcott, Deputy City Attorney.	
3	There were three requests that the Applicant	
4	made for each of their facilities, 12 requests in all.	
5	Request number one was request to be treated as	
6	a single housekeeping unit.	
7	Request number two was a request for exemption	
8	from the occupancy limitations of the operating standards	
9	for use permit.	
10	And request number three was a request for a	
11	hardship waiver, a waiver of having to pay the usual use	
12	permit fee.	
13	Of those requests, one of the requests, number	
14	two, is directly tied to the issuance of the use permit;	
15	therefore, we will not address that particular request	
16	today. We will, however, address request number one and	
17	three.	
18	MR. ALLEN: Okay.	
19	MS. WOLCOTT: All right.	
20	To give you little bit of background on	
21	reasonable accommodation, the Unfair Housing Act	
22	Amendment require government entities to make exceptions	
23	from the usual rules, policies and practices when the	
24	request is reasonable and the request is necessary to	
25	afford the disabled person an equal opportunity to reside	
		50

1	in a dwelling.
2	This is a Federal requirement, and it poses an
3	affirmative duty on government entities to grant the
4	request if the request is reasonable and the request is
5	necessary. And it has to have both of those two
6	elements.
7	When you look at the reasonable prong of the
8	analysis, the request would be considered unreasonable if
9	granting the request would either impose an undue
10	financial administrative burden on the City, or result in
11	a fundamental change in the nature of the City zoning
12	program.
13	And fundamental alteration in the excuse
14	me not zoning program. It can zoning can be one of
15	the factors, but any City program.
16	Fundamental alteration would be defined as
17	undermining the basic purpose which the requirement seeks
18	to achieve.
19	When you get if you establish that the
20	request is not unreasonable, then you move to whether or
21	not the request is necessary. Will the accommodation
22	allow a disabled individual to live in the dwelling?
23	Would the disabled individual be unable to live in the
24	dwelling out the accommodation?
25	If the answer to the question would be "yes" to

question one but there might be something else that would
be more narrowly tailored and more reasonable for the
government entity, alternative accommodations can be
suggested and considered.
And in every situation, when you're doing your

2.4

And in every situation, when you're doing your reasonable accommodation analysis, it's going to be on a case-by-case basis. So you may have a similar request from a different entity and come up with a different result, because there are different facts applicable in that case.

Yellowstone has requested to be treated as a single housekeeping unit and for a waiver of the usual use permit fee.

To address the single housekeeping issue first,

Newport Beach -- the Newport Beach Zoning Code has a

definition of a single housekeeping unit, which is,

"The functional equivalent of a traditional family, whose members are an interactive group of persons jointly occupying a single dwelling unit, including the joint use of and responsibility for common areas, sharing household activities and responsibilities, such as meals, chores, household maintenance and expenses, and where, if the unit is rented, all adult residents have chosen to jointly occupy

1	the entire premises of the dwelling unit under
2	a single written lease, with joint use and
3	responsibilities for the premises, and the
4	makeup of the household occupying the unit is
5	determined by the residents of the unit, rather
6	than the landlord or property manager."
7	Every aspect of the definition is important in
8	the analysis of whether or not a group living in the
9	dwelling unit is considered a single housekeeping unit.
10	The restrictions on single housekeeping units
11	are different from other residential uses within the
12	City. Single housekeeping units live in any residential
13	district. There are no occupancy restrictions under
14	zoning code. However, there are California Building Code
15	restrictions on the number of people who can reside in
16	the dwelling.
17	So to return to our analysis, first, is the
18	request reasonable?
19	The request to be treated as a single
20	housekeeping unit is essentially a request to be exempt
21	from all the restrictions and conditions that the City
22	might impose to reduce adverse secondary impacts from
23	larger facilities.
24	The basic purpose of Ordinance 2008-05 was to
25	mitigate those adverse secondary impact. Therefore, it's

1	our opinion that exempting them from any kind of controls
2	the City could put to reduce those negative impacts
3	undermines the purpose.
4	All other groups not living in the single
5	housekeeping unit currently are prohibited in all
6	residential districts in the City of Newport Beach.
7	Boarding houses, fraternities, sororities, lodging
8	houses, no group that follows that operational pattern
9	can reside in any residential zone.
10	Essentially, the City has already made a
11	reasonable accommodation for residential care facilities.
12	They are the only non-single housekeeping group that can
13	reside in residential districts in the City of Newport.
14	The next step in the analysis is whether or not
15	the request is necessary.
16	Would the requested accommodation allow
17	disabled persons to live in a dwelling?
18	Yes.
19	Would disabled individuals be unable to live in
20	a dwelling without this specific accommodation?
21	No. This is an unnecessarily broad exemption,
22	and we can find other ways to accommodate that don't so
23	severely undermine our Zoning Code. Alternative request
24	for more reasonable could be formulated that could get to
25	that result.

1	We're going to skip request two.
2	Okay. Moving to request three, the fee waiver.
3	Because it's a nonprofit and raises money for
4	the community to support its program, Yellowstone's
5	requested a waiver of the standard \$2200 use permit fee
6	deposit.
7	The Ninth Circuit does allow or does require
8	that some financial constraints directly arising from the
9	disability of individuals may require reasonable
LO	accommodation. However, Newport Beach also requires 100
L1	percent cost recovery for use permits.
L2	To make a recommendation on financial
L3	accommodation, financial information must be reviewed by
L 4	the staff. We made many attempts to get specific
L5	financial information from this Applicant, and we got a
L6	very general statement of average expenses for each
L7	house. They are saying approximately \$6200 expense per
L 8	house.
L9	And they gave us an estimate of what fees they
20	would normally charge their clients, the residents. The
21	number that they gave us was \$50 to \$160, I believe, a
22	week. That was the fee that they said that they would
23	charge their facility residents.
24	When you go on the Yellowstone's Web site,
25	which I checked again this morning before we came up,

1	there Web site creates a different picture. The Web
2	sites says that the fees are \$160 to \$180 a week, which
3	is about \$170 average. So we used that to do what
4	analysis we could in the finances.
5	We estimate that the average cost per house,
6	based on the Applicant's assertions, is \$6200 a month.
7	Estimated monthly profit per house you can see on the
8	screen.
9	If every one of the houses is fully occupied at
10	the average rate which their Web site states that they
11	are charging their facility residents, and if the
12	expenses that they submitted to us without verification
13	or without supporting documentation are accurate, they
14	are making approximately \$400 month profit on 1561 Indus,
15	\$4,680 a month profit on 1621 Indus, \$4,680 at Pegasus,
16	and \$4,000 a month at the Redlands facility, which, by
17	our analysis, should make them able to afford to pay the
18	use permit fees.
19	And for that reason, we believe it does not
20	reach the necessity prong of the reasonable accommodation
21	analysis.
22	If you have any questions, I'll be happy to
23	answer them.
24	MR. ALLEN: So seeking a complete exemption
25	or from the or having them found to be a single

1	housekeeping unit completely would then allow a sober	
2	living facility to occupy a residence in any of the	
3	residential zones with no conditions imposed on them	
4	insofar as their operation is concerned?	
5	MS. WOLCOTT: Any residential district, any	
6	amount of residents, up to the amount that the California	
7	Building Code determines is not permitted for a	
8	particular size of a structure, which is a fairly	
9	permissive standard.	
10	No restrictions, other than those imposed by,	
11	say, our Nuisance Code, Penal Code on any other residence	
12	in a single housekeeping unit within the City. That is	
13	correct.	
14	MR. ALLEN: Okay. Thanks. Any more, staff?	
15	MR. KIFF: No, sir.	
16	MR. ALLEN: Would the Applicant like to address	
17	this?	
18	MR. ZFATY: Sure. Thank you.	
L 9	As Ms. Wolcott Isaac Zfaty again, Mr. Allen.	
20	As Ms. Wolcott mentioned, we're asking for, I	
21	think, our first and third request for reasonable	
22	accommodation in light of the finding that I think you	
23	will sign soon. Request number two becomes moot.	
24	The first request is that we be treated as a	
25	single housekeeping unit. The third is that we have our	
		57

1 application fees waived.

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The "Single Housekeeping Unit" is defined in section 20.03.030, of the Newport Beach Municipal Code.

And that's defined as,

"A functional equivalent of a traditional family, whose members are an interactive group of persons jointly occupying a single dwelling unit, including the joint use of and responsibility for common areas, sharing household activities and responsibilities, such as meals, chores, household maintenance and expenses, and where, if the unit is rented, all adult residents have chosen to jointly occupy the entire premises of the dwelling unit under a single written lease, with joint use and responsibilities for the premises, and the makeup of the household occupying the unit is determined by the residents of the unit, rather than the landlord or property manager."

And we would submit that we would accurately be described as a single housekeeping unit.

First off, the residents are the functional equivalent of a traditional family. They are supportive of one another in the -- in their community in terms of recovery from addiction. They are in an interactive

1 group.

They are in -- with respect to each of our four homes that we're talking about here today, our single dwelling units, each house stands alone. As we mentioned in the February 20th hearing and in our submissions to the City, there's no interaction between the homes.

And as to common areas, chores and activities, the property provides the residents with a network of support to encourage recovery from the systems -- from the symptoms of alcoholism.

The residents reside separately at the property. There is common area, however, where each resident is responsible for their own meals, expenses, chores, et cetera.

There is no individual treatment. There's no group treatment or group therapy sessions that occur on the property -- on any of the properties. And the sole purpose for each resident living on the property is to live in the house with other sober individuals with similar disabilities and in a community.

There are no delivery vehicles going to and from the property, and I guess this applies to request number two, so we can skip that.

As to request number one, that we'd be deemed a single housekeeping unit, again, I would submit that we

1	have provided the City with all of the information that	
2	it needs to make that finding that we are a single	
3	housekeeping unit, and to grant reasonable accommodations	
4	as to each of the four properties.	
5	The required findings are each of the following	
6	five:	
7	"First, that the requested accommodation is	
8	requested on the behalf of one or more	
9	individuals of a disability, protected under	
10	the Fair Housing Laws."	
11	This, by the way, is section 20.98.025B.	
12	"The requested accommodation is necessary to	
13	provide one or more individuals with a	
14	disability an equal opportunity to use and	
15	enjoy a dwelling.	
16	"The requested accommodation will not impose	
17	an undue financial or administrative burden on	
18	the City, as 'undue financial or administrative	
19	burden' is defined in the Fair Housing Laws and	
20	also interpretative case law.	
21	"And the requested accommodation will not	
22	result in a fundamental alteration in the	
23	nature of the City's Zoning Program, as	
24	'fundamental alteration' is defined in Fair	
25	Housing Laws and interpretative case law.	
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1	"And the requested accommodation will not,
2	under the specific facts of the case, result in
3	a direct threat to the health or safety of
4	other individuals or substantial physical
5	damage to the property of others."
6	As to findings one, three and five, Mr. Allen,
7	the City staff report notes that those findings can be
8	made.
9	"The requested accommodation is requested by or
10	on behalf of one or more individuals with a disability
11	protected under the Fair Housing Laws." We've
12	established that. Federal regulations and case law
13	define alcoholism as a disability.
14	As to the third prong, "the requested
15	accommodation will not impose an undue financial or
16	administrative burden on the City," the bed count that
17	we've proposed does not impose any financial or
18	administrative burden on the City. I think we're all in
19	agreement on that.
20	As to the fifth prong, "That the
21	reasonable the requested accommodation," excuse me,
22	"will not, under the specific facts of the case, result
23	in a direct threat to health or safety," I think we are
24	all in agreement that there's no threat there.
25	As to finding number two, which was one that

1	the staff felt that it could not make, "that the
2	requested accommodation is necessary to provide one or
3	more individuals with a disability an equal opportunity
4	to use and enjoy a dwelling," there are a number of
5	factors that are considered in connection with this
6	particular prong.
7	First is "whether the requested accommodation
8	will affirmatively enhance the quality of life of one or
9	more individuals with a disability."
10	Staff report says that "the facilities enhance
11	the quality of life of recovering addicts." And the
12	staff also agrees that rental rates for the Yellowstone
13	offer low cost sober living environment, and some of them
14	are actually free. This is a point that we will come
15	back to later when we talk about our request for number
16	three.
17	But one of the comments that Ms. Wolcott made
18	was that the Yellowstone Web site has a cost range that
19	differs from the submission. There's two pieces to that.
20	First off, Yellowstone has facilities
21	throughout the County and, in fact, outside of the County
22	as well. And so the rates that are quoted on there are
23	not necessarily the rates that we charge at these
24	facilities that we're talking about here today.
25	And as you can imagine, sometimes the rates

that are quoted on the Web site are not, in fact, the rates that are actually charged to customers, so -- in any kind of setting.

2.0

So you can only imagine that in a situation like this, where Yellowstone, in some instances -- and this is noted on the Web site -- provides absolutely free accommodations for people, that there would be some exceptions made when somebody wants to become a member of one of these single housekeeping units.

The second factor is "whether the individual or individuals with a disability will be denied an equal opportunity to enjoy the housing type of their choice absent the accommodation."

The staff report notes that "current future residents will be denied affordable sober living." This is, again, one of the key factors that we're talking about here. We're analyzing this in terms of the City of Newport Beach.

And as I think it is essentially undisputed, Yellowstone provides some of the lower cost types of sober living within this City. As compared to some of the other facilities, it is far less expensive to reside at one of these homes.

The only negative thing that's mentioned in the staff report as to this piece is that there's

overcrowding of the facility or institutionalization of the neighborhoods. Again, in the original application, we provided information that evidenced the benefits and, which I would comment, is undisputed.

2.2

The third prong is, in the case of a residential care facility, "whether or not the requested accommodation is necessary to make facilities of a similar nature operation economically viable in light of the particularities of the relevant market and the market participants."

And the staff report notes that "maintaining the current number of beds is not necessary for Yellowstone to remain economically viable." Again, I think this goes back to what I mentioned earlier, which is that the staff is operating under some assumptions that are not necessarily accurate as to what is charged per resident per bed to stay in one of these homes.

The Yellowstone submission provided that it needs to keep each house at its current occupancy to remain open. The City's own calculations, based on the information that we provided them, concludes the opposite. And the City, I think, takes issue with the fact that the Yellowstone's application was not supported by bills, things of that nature.

I would say that we provided the information

that we felt was appropriate in light of privacy concerns. We supported that with information. I actually disagree. My recollection is that we provided signed under penalty of perjury statements related to what we submitted. That might not be right. I'll go back to look at that. But if that's an issue, that's one that can very easily be remedied.

2.3

Another issue that was raised in the staff report was in the May 12, the one that pertains to this hearing today, is that I think the City is under a misconception that the CEO is eventually going to fully own these properties, and that's not accurate.

As to at least two other properties that are owned, they are now actually owned by Yellowstone. They were donated to Yellowstone. And that is the plan as to these properties as well, that they are not going to be -- we're not talking about somebody who's one step removed from the process who's going to be a profiteer, just because they are able to rent out these properties to Yellowstone, and then Yellowstone is able to, in turn, collect rents from the tenants.

As to the issue of the whether Yellowstone, the entity, operates at a profit, Yellowstone is a 501(c)(3). So it is a nonprofit entity. That's an adjudication that I don't think anyone here is looking to overturn.

Point four, Mr. Allen, is "in the case of a residential care facility, whether the existing supply of facilities of a similar nature and operation in the community is sufficient to provide individuals with a disability an equal opportunity to live in a residential setting."

And we would submit that if these four homes are removed, there absolutely would be a dirth of availability for these people. These are individuals who are at our homes, because these are the places they can afford to go. These are oftentimes -- without getting too far into details, they are oftentimes individuals who have been subject to abuse themselves, who have -- who are living with dependencies, and who, with the closure of these four homes, will not be in a sober living home.

We don't know where they going to be, but I can tell you right now that they are not going to be in a sober living home. So the closure of these properties will directly effect that result. There is no -- there is no middle step in between that. If we close these facilities, these people are out on their own.

In the staff report, there's mention of a couple of other homes on Pegasus that -- I think they are called the Lynn houses. These are houses that are closing. So I don't think that that should have any part

of the calculation as to whether there's availability of a similar nature and operation in the community of these types of facilities.

On the issue of whether we are a single housekeeping unit, the other factors that affect the staff's suggested denial, City argues that Yellowstone's request is too broad, that Yellowstone's requesting an exception from all of the provisions of the Ordinance, and that's not the case. We're asking that we be treated as a single family -- a single dwelling -- single housekeeping facility.

We are not asking for no regulation. We're not asking for -- that we be -- that the sky's the limit as to how we operate. We're simply asking that we be treated as a single housekeeping unit, as any other single housekeeping unit would be treated, subject to all of the other rules and regulations of the City.

The City says that -- that the accommodation requesting -- that's being requested is "broader than necessary to afford the disabled individuals an opportunity to reside in housing of their choice."

Yellowstone actually takes issue with that statement in that we're not -- again, we're not asking for any kind of reasonable regulation. We're simply asking that we be given this one type of exemption.

As to specifically as to finding number		
four, the staff said it "couldn't make the finding that		
the requested accommodation will not result in the		
fundamental alteration of the nature of the City's Zoning		
Program."		
The entire presentation that we provided on		
February 20th of 2009 speaks to this issue. And it		

February 20th of 2009 speaks to this issue. And it actually parlays a little bit into what we were talking about earlier in that we've established use at this property -- at these four properties continuously. And when we became part of the City of Newport Beach, for at least 52 days we can say that we were operating lawfully.

Even if you're inclined to make a finding that we operated unlawfully, okay -- we'll let that ship sale -- if the City's inclined to make that finding, which I strongly object to, it certainly can't make the finding that for a minimum of those 52 days -- and I think even broader. I think from January 1, 2008, even until the present -- we've been operating lawfully.

There's nothing -- there's nothing that has required to us do anything different than what we're doing as we stand here today since we've been a part of the City of Newport Beach.

So as to this specific issue, whether there would be a fundamental alteration, there is no alteration

in the City's Zoning Program, inasmuch as the Zoning

Program allows for reasonable accommodation of uses such
as ours that are there, that have been there, that

continue to be there lawfully.

2.3

On the factors that the City's considering of whether the requested accommodation would fundamentally alter the character of neighborhood or whether the accommodation would result in a substantial increase in traffic or insufficient parking, the staff report notes that "the requested accommodation will fundamentally alter the neighborhood because of litter, meetings, visitors and parking."

Dealing with those in order, as to the issue of litter, we talked last time we met, on February 20th, about the idea that -- that there is no evidence before us, either then or now -- I've looked at the City's attachments to the staff record, and I haven't seen any evidence that there's been litter that has come from any of our properties.

Since February 20th -- I made the statement at the February 20th hearing that we don't have that evidence. Since that time, it still hasn't appeared. So I think that -- at least that piece is questionable at best.

As to the issue of meetings, we talked last

1	time about how we have one meeting. And it is a meeting
2	that is restrictive to just the residents of the homes.
3	There are no other on-site meetings, and this is a
4	once-a-week thing.
5	As to the issue of visitors, the City, again,
6	mentioned in the staff report, as to the reasonable
7	accommodation request, that there was some commentary
8	provided by someone who e-mailed the City in support of
9	our either getting a continued use permit, excuse me, a
10	conditional use permit or a reasonable accommodation.
11	As I mentioned in the last hearing, that
12	pertained to a visitation, an alumni visitation, at one
13	of our Costa Mesa facilities. So that is not an issue
14	here.
15	And then as to the parking, we provided
16	photographs of parking the last time we came on February
17	20th. We talked about our parking practices. And again,
18	I don't see that those are issues here.
19	Other factors affecting, I think, the staff's
20	suggested denial were that the purpose of the bed count
21	limit would be undermined and overconcentration. The
22	City says "the basic purpose is to draw a line at a
23	reasonable density for business providing residential
24	recovery services within a residential neighborhood."

Given the size of these homes, the available

1	parking, the proposed densities, we think that we've
2	provided the City with ample information that this
3	request is reasonable and this continued use is
4	reasonable.
5	As I mention had earlier, two of the homes at
6	Pegasus are going to be closed or have closed already,
7	1501 and 1502. These are these Lynn houses. This
8	reduces the bed count by 24 collectively.
9	So that actually concludes our request
LO	on for reasonable accommodation as to number one.
L1	As to number three, on the fee waiver, I'll
L2	just go through this quickly.
L3	The applications for discretionary approvals,
L4	including use permits, has to be accompanied by a fee as
L5	established by the Resolution of the City Council, and
L6	we're asking for a waiver of that fee.
L7	The City cites to that it's had insufficient
L 8	data and talks about the Oxford House, Evergreen versus
L 9	City of Plainfield case, and says that that case stands
20	for the proposition that actual hard, solid information,
21	specific information, supported information, must be
22	provided.
23	As to that piece, we have attempted to provide
24	the City with a type of information that we think
25	is strikes a fair balance and an equitable balance

_	
1	between our privacy concerns, excuse me, and the City's
2	need for information. I would note, again, that to the
3	extent that we haven't provided sufficient information
4	for this fee waiver, that we would be willing to discuss
5	that further.
6	And then lastly, Ms. Wolcott made the comment
7	that "we can find more reasonable ways to accommodate our
8	residents."
9	And I heard that, and I've still not seen how
10	that's supposed to happen. In light of what the City's
11	doing with this Ordinance in reducing the number of beds
12	in the City of Newport Beach, it strains the imagination
13	to think that there's going to be some other
14	accommodation that's going to satisfy the needs of these
L 5	disabled individuals.
L 6	There is a there's already a bed reduction
L7	that's happened in the City of Newport Beach. Sounds as
L 8	if there's going to be a further reduction as time goes
9	by. And to blanketly say that there are other
20	accommodations, there's other possibilities, without any
21	further discussion on how that might occur and within the
22	confines of the City of Newport Beach, I think it's
23	difficult to analyze that.
.4	Thank you.

MR. ALLEN: Staff wish to make response to any

1	of the comments?
2	MS. WOLCOTT: Yes, please.
3	I'll start with saying that Mr. Zfaty presented
4	his analysis of request number two, as well as request
5	number one and three.
6	I did not in the interest of due process and
7	fairness, we did not stop him and allowed him to present
8	that information. I will not give you all of my analysis
9	on number two. It is in the staff report in detail.
10	What I'm trying to give orally is kind of a
11	shorthand version of the analysis for purposes of
12	brevity. But if anybody wants more details on our
13	analysis and how we reached them, they can find it in the
14	staff reports from February 20th and today.
15	Okay. To be begin with, the last assertions
16	made first. As far as the fee waiver, the Hearing
17	Officer has seen other applications for financial
18	reasonable accommodation. Reasonable accommodation based
19	on financial limitations which arose directly from the
20	applicant's disability. And the Hearing Officer has seen
21	the rigor with which staff has had to pursue making sure
22	that it really is an accommodation that's necessary.
23	And to that end we have required individual
24	applications in the past to submit financial information

which they found somewhat intrusive. They were not at

all excited about producing it. But they produced their							
financial information when requested, because they							
recognize that if they were raising the financial issue,							
their duty was to backup their financial request by							
showing what the hardship was.							
Individual applicants have submitted W-2's,							
Social Security statements. They have given confidential							
medical information. Where the information was							
confidential, we have staff has reviewed it and has							

2.2

made a recommendation, based on the review of that information, but has not made the information public to protect the privacy concerns. We are very sensitive to privacy concerns of individuals.

Where a business is concerned, I'm not sure they have the same privacy concerns to protect. As a 501(c)(3), that's not, you know, an open -- doesn't mean that the analysis stops there.

The Hearing Officer also would have the opportunity to review any information that was submitted to the staff in camera, which would mean he could view it himself, make his own determination without making the information public if it was considered to be confidential.

So while I would respectfully disagree with Mr. Zfaty's characterization of our request as overly

intrusive and designed to violate any kind of privacy concerns, we need to verify whether the hardship is there or not.

2.4

As far as the single housekeeping unit, we are not -- we are not refuting that it's an interactive group. We are not refuting that there's no treatment done on-site. We don't know it's done on-site, but we have no evidence that treatment is performed there.

However, many of the other essential elements of our single housekeeping unit definition are not present in this instance.

Mr. Zfaty's office's characterization of what the use looks like, what the characterization of the residential occupancy pattern is, has changed over time. On May 20th of '08, the original characterization on the reasonable accommodation application was,

"The residents reside separate at the property and interact within the property.

There's individual use common areas. The residents are responsible for their own meals, expenses and chores. And most significantly, each individual resides at the property subject to a separate contractual arrangement with the applicant."

In January of '09, after being informed by the

1	City staff that their request for single housekeeping										
2	unit was overbroad and that the reported pattern didn't										
3	fit, they said,										
4	"The residents are" in the letter from										
5	Mr. Zfaty's office, they stated,										
6	"The residents are functionally equivalent										
7	to a traditional family, whose members are an										
8	interactive group of persons jointly occupying										
9	a single dwelling unit. Like a single										
10	housekeeping unit, there's a common area, and										
11	each resident is responsible for their own										
12	meals, expenses and chores. Also, the makeup										
13	of the property is determined by the residents										
14	of the unit, rather than the property manager."										
15	This directly mirrors the language of our Code,										
16	and it majorly conflicts with their early assertions. It										
17	began to appear that the Applicant was characterizing										
18	their use according to the result they wanted, not the										
19	actual character not the actual operating pattern.										
20	But again, staff gave the Applicant a chance to										
21	correct the inconsistencies. We did not want to do										
22	unfair surprise. We did not want to do an ambush. Staff										
23	informed them that there were inconsistencies between										
24	their letter and May 20, 2008, application.										
25	After being informed, the Counsel sent a letter										

on February 13th of '09 saying, 1 "Material submitted to the City May 2008 2 reflects some inaccurate information. Yellowstone does not have a contractual relationship with the residents at its properties. With respect to the residents of 6 the four Yellowstone homes in Santa Ana 7 Heights, Yellowstone's position is correctly 8 stated in a letter to the City dated January 9 29, 2009. 10 "The makeup of the property is determined by 11 the residents of the unit rather than the 12 property manager. More specifically, 13 Yellowstone's Board of Directors does not 14 determine who resides at each of the four 15 homes. New residents are introduced and 16 approved by the current residents during house 17 meetings, or they are not accepted." 1.8 That was the first time that characterization 19 was ever presented. And I believe if we had not 20 presented them with an opportunity, this would never have 21 22 been raised. The Hearing Officer can determine which characterization he believes to be the true one. 23 The cost of the Web site differing from the 24 submission from the Applicant. It's the first time I've 25

1	ever heard the argument that the facilities are cheaper											
2	in Newport Beach than elsewhere in the County. "The											
3	rates quoted are not always the rates charged."											
4	Sir, we used what we had to go with. We made											
5	every attempt to get more financial information from the											
6	Applicant. What we were able to get, we used.											
7	My final comment is when Mr. Zfaty said that											
8	when they are asking for an exemption from the single											
9	housekeeping unit, they are not asking for a broad											
10	exemption, they are asking for a very simple exemption,											
11	what they are asking for is no conditional use permit											
12	required, no conditions required, no reasonable											
13	conditions the City could impose, such as reasonable bed											
14	count, quiet hours, smoking areas, reasonable parking											
15	controls, for extensive density. None of those would be											
16	required, and, therefore, we do feel this is an overly											
17	broad request.											
18	Janet Brown was also going to address the issue											
19	of whether or not the facility was ever legally occupied											
20	for the 52 days between when Santa Ana Heights was											
21	annexed and when our Zoning Code the changes to the											
22	Zoning Code took effect in February of 2008.											
23	MR. ALLEN: Let's just ask a question, here.											
24	It's 10 minutes to 6. We're getting close to											
25	probably being done, but we still have a public hearing											

1	to conduct on the reasonable accommodations. Can we keep
2	going?
3	MR. KIFF: We don't have a conflict tonight
4	with this room. Sometimes we do on Thursdays. This time
5	we don't.
6	MR. ALLEN: Okay.
7	MS. BROWN: Thank you.
8	Yes. Starting in January 1, 2008, when the
9	properties were annexed to the City of Newport Beach, the
10	requirement at that time for sober living use would have
11	been the approval of a Federal Exemption Permit, which
12	the applicant did not have or did not make an application
13	for at any time.
14	So to say that they were conforming use or in
15	compliance with the City regulations at that time would
16	not be a correct statement.
17	MR. ALLEN: Would they have had to have that
18	permit as a County facility?
19	MS. BROWN: No. That was not a County
20	requirement. It's a City of Newport Beach requirement.
21	MR. ALLEN: So but they should have had one
22	as a City as soon as the annexation occurred?
23	MS. BROWN: Correct.
24	MR. ALLEN: All right. So anything else from
25	staff?

1	MR. KIFF: I'll make one comment.
2	Near the end of Mr. Zfaty's presentation, he
3	was noting that I apologize. I'm going to be
4	paraphrasing about how the City's enactment of this
5	Ordinance limits of the amount of what will
6	significantly decrease the amount of beds in the
7	community.
8	And as you're aware, Mr. Allen, you've approved
9	the use permit for 11 beds and 14 beds. The City
10	has City Council has approved a development for 204
11	beds with the largest operator of facilities in the City,
12	Sober Living by the Sea.
13	Your denial actions have only been, up until
1.4	this point, one, Newport Coast Recovery at 29 beds. And
15	then the facility at Narconon, Southern California,
16	voluntarily offered asked to be allowed to stay up
L 7	until February 2010, when its ADP license expires, and
18	then they had entered into an abatement agreement from
19	that date forward. That reflects 22 nighttime beds.
20	MR. ALLEN: Thank you.
21	So before Mr. Zfaty, do you need to make
22	some more comments before we see if any public needs to
23	talk?
24	MR. ZFATY: Yeah, I would like to have an
25	opportunity to respond to some of that, thank you.

First off, maybe I'll just go backwards. As to
the last comment about number of beds, though there may
have been some approved beds, and though there may have
been some beds that were there that was agreements
reached, the net effect, I think we can all agree, is
that the number of beds available have been decreased.
That much I think there's no dispute over.
We can talk about what we've approved and what
we've denied, but the bottom line is, there are less beds
ta la company tank and an discount home

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available today of the nature that we're discussing here than there were before February 22nd of 2008.

As to the issue of the Federal Exemption Permit, I'm actually a little bit surprised by Ms. Brown's comment. Because if you look at our initial submission in May of 2008, we asked specifically -- we noted that there was a provision in the Code for Federal Exemption Permit.

And we asked, "We'd like to apply for a Federal Exemption Permit." And the Code talked about how that was supposed to -- how that process happened. We never heard anything back from that or from the City on that issue.

One of our representatives actually went down to the City, and said, "I'd like to have the Federal Exemption Permit document, " and was denied, was told to

1	go anyway. "We don't have those." So unless I'm missing
2	something, and I may be, we have asked the City
3	specifically that we be available to a Federal Exemption
4	Permit.
5	MR. KIFF: While you're looking there,
6	Mr. Zfaty, you are missing something. The Federal
7	Exemption Permit went away on February 22nd, when the
8	Ordinance took effect. So it was a requirement for those
9	days up until the effective date of the Ordinance. We
10	could not issue any more from that date forward, because
11	the change stripped away the FEP process.
12	MR. ZFATY: Give me one second.
13	As to the issue of whether we were heard on our
14	request number two, notwithstanding that there may have
15	been some slides that talked about request number two, I
16	actually redacted my entire presentation on number two.
17	So we haven't argued our request for number
18	two. And I think it makes sense that we don't, because
19	request number two is that we be provided additional
20	beds. If at some point in time the City wants to hear
21	our argument on that, I'm more than happy to make it, but
22	it has not been made.
23	As to the production of financials, it kind of
24	gave me a little pause to hear that some of the
25	facilities may have provided medical information, because

it sounds like a HIPPA problem to me. But that
notwithstanding, we've never been asked to provide
anything in way of medical anything relating to our
residents.
And again, I don't think that's an issue

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And again, I don't think that's an issue here. From my read of the staff report, there's no question that we have a disabled class that we're talking about in connection with these properties.

As to the information on the Web site, again, I want to be real clear here, because I didn't say that the bed -- the cost for staying in a bed in Newport Beach is less than anything we do anywhere else. That's interesting advocacy and argument, but that's not what I said.

What I said was, as with anybody, you have something on your Web site, that doesn't necessarily mean that that's actually what is charged. So, we've provided the City with information as to what we actually charge or what we actually collect, is probably a better way to put it, from the individuals who stay at these properties.

If there's an issue regarding whether we have properly signed them under penalty of perjury, because I think that might have been the City's bigger problem or larger concern, that can be provided.

1	Certainly if there's an issue as to whether										
2	we're entitled to an exemption on that issue, whether the										
3	City's inclined to grant us an exemption on that issue,										
4	or whether that casts any aspersions on veracity of any										
5	comments or statements we've made, that can be very										
6	easily remedied.										
7	Again, nobody has said at any point in time										
8	that there's treatments at our facilities. It was										
9	discussed that well, I'll leave that one alone. And I										
10	think that's all I have.										
11	MR. ALLEN: Okay. Thanks. Shall we let's										
12	open the public hearing now.										
13	Would anyone like to make comments on the										
14	elements of the reasonable accommodation, either the										
15	single housekeeping unit aspect or the fee waiver?										
16	Mr. Mathena?										
17	MR. MATHENA: Good to see you.										
18	A couple of brief comments. I'm Larry Mathena,										
19	M-a-t-h-e-n-a.										
20	I just wanted to second Mr. Kiff's observations										
21	in respect to making the observation that, yes, hopefully										
22	actually bed counts are declining, considering that										
23	there's still excessively disproportionate, even after										
24	the decline, compared to anywhere else in the state. And										
25	I just think that's worth having in the record.										

		And	the	seco	nd 1	point	I'd	like	to	make,	the	re's
an	implie	d lac	ck of	coo	pera	ation	rela	ative	to	finan	cial	data
on	the ha:	rdshi	p po	oint.	I	would	d ob	serve	tha	t, as	a	
non	profit	enti	Lty,	all	you	need	to	do is	ask	them	for	сору
of	their s	990,	and	they	har	ve to	giv	e it t	co.			

And you will instantly be given the global economic status, as least reported for tax purposes.

And, in fact, I would find it very disappointing that they didn't choose to volunteer that for you. It's the law that that is available.

Secondly, I believe, although I don't have the expertise, that there's similar State filings that are also absolutely publicly available.

And I have two observation there. One, I would view that as a sign of a lack of cooperation in terms of saying, "Here's the things we have to give to anybody."

It also troubles me that actually the City, in a nonprofit examination, isn't aware enough to understand that and go get that as additional evidence of what charges are, frankly, what expenses are, and a variety of other things that are useful.

And just an aside to that, the whole process, I have to say of this, is as long as you tell us what you're going to tell us, and if -- assuming you do it subject to a penalty of perjury, it's like I don't see

the City independently verifying. I don't see the City doing even a small amount of confirmation that it really ought it.

And otherwise, you're kind of stuck with us poor citizens, who really don't have the tools to do it either. And you end up with this evolving mishmash, and you also sort of end up -- because the City isn't, I think, doing a great job of investigating, it sort of says, "Well, but we can kind of see there's this potential violation here, but for us to answer that, we have to ask the question." And once of question is asked, you have this evolution of what the answer is.

And the easy answer is, the way these things are unfolded, from my perspective, if you're smart and paying attention and you're the operator, you probably ought to be able to get yourself into the box that you qualify. And it's unfortunate that it isn't really necessarily what the operations are and what the reality is.

And one final brief point. A whole bunch of testimony was presented at the February 20th hearing about a whole bunch of different issues that do get to parking, do get to, frankly, unlawful assembly, do get to safety and health issues. And I -- I know you're aware of that, but I just wanted to reiterate it in this

1	hearing. Thank you.	
2	MS. WALKER: Good evening. Judy Walker, 1571	
3	Indus.	
4	We have heard repeatedly that there are no	
5	parking problems, and that no evidence has been	
6	presented. I bring with me this evening photographs. I	
7	will leave the disk with I have the thumbprints as	
8	well. It's hard for me to be able to say, "Here, plug in	
9	a thumb drive."	
10	These are documentation of parking issues that	
11	we did explain in February. And we now are	
12	substantiating those with visuals in addition, because	
13	that was brought up, that there were no parking issues.	
14	Also, that there are no safety issues.	
15	Also, there are photographs of behavior with,	
16	particular case, trash receptacles being placed and left	
17	in front of the fire hydrants that, I believe, is a	
18	safety issue to the neighborhood.	
19	And hearing that the residents decide who's	
20	going to be the next set of residents is most	
21	disconcerting when you understand that these are the	
22	people who are parking and are taking care of things like	
23	trash and not paying attention to safety issues.	
24	Thank you.	
25	MR. ALLEN: Anyone else from the public?	
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1	Okay. Thank you. We'll close the public	
2	hearing.	
3	Anything else from staff?	
4	MR. KIFF: No, sir.	
5	MS. WOLCOTT: No, sir.	
6	MR. ALLEN: I'm persuaded by staff's argument	
7	with respect to the single housekeeping. I just don't	
8	think that the reasonable accommodation requirements	
9	extend that far, and the analysis that's been done is	
10	solid. So I would rule to deny that portion.	
11	Frankly, with the reasonable accommodation for	
12	the fee, I can't get my head clearly around all of the	
13	information and numbers here to be able to do it. And	
14	I'm not sure how I can I don't see the need to	
15	continue the hearing necessarily, but I'd like to be able	
16	to take further time to analyze what's been presented and	
17	what's been said to make a decision.	
18	Does anybody have any suggestions?	
19	MR. KIFF: Just a moment.	
20	(Pause in proceeding.)	
21	MR. ALLEN: I'm sorry. Can I intervene one	
22	moment?	
23	MR. KIFF: Sure.	
24	MR. ALLEN: Mr. Mathena made the suggestion	
25	about the 990, which I assume is some Federal tax return	
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1	or some such document that hasn't been provided. And
2	whether that would help at all, that should be considered
3	in my mind, if it's available and helpful.
4	MS. WOLCOTT: I would ask whether the Applicant
5	is willing to submit more, because we have always been
6	willing to review more up to the minute the staff report
7	was published, yes.
8	MR. ALLEN: Would the Applicant like to respond
9	to that at this point?
10	MR. ZFATY: As I mentioned in my presentation,
11	Mr. Allen, we're more than happy to continue our dialog
12	with the City on that issue.
L3	MR. ALLEN: All right. Well then, again, the
L 4	procedure I hate to have to take up and spend City
L5	money and time to conduct hearings here just on that
L 6	issue, because but if that's inappropriate, tell me,
L7	you know. I wish we could do it without having to go
L 8	that far.
L9	MR. ZFATY: I would actually defer to the staff
20	on that issue, but we are certainly willing to submit
21	that you can take the matter under submission, Mr. Allen,
22	subject to additional provision of information by us.
23	MS. WOLCOTT and I are in frequent
24	communication, so I'm more than happy to speak with her
25	next week about the provision of additional information.
1	

1	She can forward it on to you whatever she needs.
2	I don't need about the public the
3	transparency issues. I will leave that to the staff,
4	but
5	MR. ALLEN: Right.
6	MR. ZFATY: in terms of our requirements, we
7	will waive any kind of additional hearing on that
8	particular issue.
9	MR. ALLEN: All right. Thank you.
10	MR. BOBKO: Mr. Allen, what we suggest
11	is Kit Bobko is that the Applicant will submit to
12	staff whatever additional documentation that they'd like
13	to provide, and staff will submit it to you, and, you
14	know, two weeks from now or whatever, whatever is
15	convenient for you, you can issue your ruling.
16	But the City would be acceptable to letting you
17	take this under submission with that proviso.
18	MR. ALLEN: That's just fine with me.
19	MR. BOBKO: Okay.
20	MR. ALLEN: Let's proceed in that fashion,
21	then. Applicant will present whatever they wish to
22	present within, what, a week?
23	MR. ZFATY: That's fine. Actually, before you
24	do this, let me say one additional thing, because I
25	wanted to make sure we're clear.

7-	Any such documentation that we provide that
2	relates to the broad Yellowstone, Yellowstone as a
3	facility, may not be specific enough. I think we're
4	talking about individual homes here. But with that
5	proviso, just so we're all clear
6	MS. WOLCOTT: The kind of documentation we
7	requested before was mortgage statements, utility bills,
8	that kind of information, nothing confidential.
9	MR. ALLEN: Okay.
10	MR. BOBKO: The other thing is that to the
11	extent that any of this is sensitive information, we
12	would be more than happy, the City would, to submit it to
13	you under seal, or for review confidentially, of course,
14	and, of course, we return it back to them.
15	MR. ALLEN: If you'll identify that when you
16	submit it to me, then I would hold it confidentially.
17	MR. BOBKO: I'm sorry. I wasn't paying
18	attention. Could you say it again?
19	MR. ALLEN: I said that if you submitted it to
20	me under confidential in a confidential manner, then I
21	would hold it in that right and nevertheless consider.
22	MR. BOBKO: Okay. And the other thing is, of
23	course, just for clarity's sake, when staff provides this
24	information to you, there is no further communication
25	between the Hearing Officer and staff. I just want

1	everybody to be clear on that.	1200
2	MR. ALLEN: Yes.	000000
3	MR. BOBKO: Staff is providing you with	
4	information in response, of course, to any additional	
5	questions that you have. But staff does not work with	
6	you in any regard. You are making these determinations	
7	completely.	
8	MR. ALLEN: Independently. So then also I	
9	would prepare whatever finding needed to be made to	
10	incorporate into a Resolution.	
11	MR. BOBKO: Very well.	
12	MR. ALLEN: Correct?	
13	MR. BOBKO: Yes. I just want to make sure that	
14	everyone who is listening or perhaps watching will know	
15	that even though that this is going to occur under	
16	submission, that, in fact, you will still be making this	
17	independently.	
18	MR. ALLEN: Correct.	
19	MR. BOBKO: Okay.	
20	MR. KIFF: I just had announcements, if you're	
21	going to end the hearing, as to when the next hearings	
22	are for the public's input, I'm sorry, for the public's	
23	participation and information. I'm sorry. It's a long	
24	day.	
25	Notwithstanding the Yellowstone case, I was	
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1	going to for the folks in the audience who usually
2	attend these, just so they know when the next ones are,
3	if you're ready for that.
4	MR. ALLEN: I just wanted to clarify for us the
5	procedure we'll follow. Is it necessary to hold up the
6	entire Resolution on just for this fee, or can we do
7	that separately?
8	That is, we can adopt a Resolution with the
9	determinations that have been made today with respect to
10	all except the fee waiver request, and do that separately
11	or
12	MR. KIFF: That would be my understanding.
13	After conferring with Counsel, we would we could maybe
14	do them in three different steps. The Resolution of
15	Denial for the use permit could be one. The Resolution
16	of the Denial on the single housekeeping unit reasonable
17	application. And then a third one could be the use
18	permit sorry the fee waiver, and that would be held
19	under your submission until you review additional
20	financial data.
21	MR. ALLEN: I think that's the way to do it.
22	MR. KIFF: Okay.
23	MR. ALLEN: All right. Then, there's nothing
24	further from me, except now, you wanted to make an
25	announcement about upcoming hearings?

1	MS. WOLCOTT: Mr. Zfaty also asked me to	
2	interject. He'd like you to put on the record the	
3	procedure of how the Resolution will be adopted so that	
4	they don't lose any due process rights.	
5	MR. ALLEN: The procedure of how the Resolution	
6	will be adopted?	
7	MS. WOLCOTT: Maybe you could ask Mr. Zfaty to	
8	clarify.	
9	MR. ZFATY: I'm not talking about due process	
LO	now. I'm just talking about notice. I just want to know	
11	what the procedure is going to be.	
12	In other words, will the staff provide you with	
13	a proposed Resolution? Will you sign the Resolution?	
14	Will we subsequently be will there be an announcement?	
15	After the Resolution has been adopted, will we be	
16	provided with some notice that that's occurred? Those	
17	are my questions, just so we don't lose any appellate	
18	rights.	
19	MR. ALLEN: What we've been doing heretofore on	
20	these is bringing the Resolutions back at a	
21	subsequent like we did this afternoon with	
22	that with the one that I signed. It was made public	
23	by the staff several days ago.	
24	MR. ZFATY: Perfect.	
25	MR. ALLEN: So I would expect that we would do	
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1	the same procedure with this one, so that you get an
2	adequate opportunity to at least look at that before it's
3	signed.
4	MR. KIFF: And for, again, the Applicant's
5	information, the appeal timeline, which is deemed 14
6	days, takes effect begins, the clock starts, when
7	Mr. Allen signs the Resolution.
8	Let me go into, then, the next hearings. We
9	have a reasonable accommodation hearing for 900 West
10	Balboa. That's scheduled for March 19 at 4 o'clock.
11	We have another reasonable accommodation for
12	Pacific Shores Recovery. These are facilities at 3309
13	Clay, and 492 and 492 $1/2$ Orange. And that's scheduled
14	for March 25th, at 2 o'clock.
15	The Council has also hearing two appeal issues.
16	One is the Newport Coast Recovery denial. So the Council
17	will hear decide whether or not to uphold or overturn
18	that denial. That's March 24 at 7 p.m. here, starting at
19	7 p.m. That's a regular City Council meeting.
20	At the same night, the Council is expected to
21	weigh in on an Ocean Recovery application relating to
22	1115 West Balboa. And the action by the Hearing Officer
23	to continue that hearing to for six months. So the
24	Council has been asked to offer an opinion about that,
25	and potentially either declare it to be a decision or not

1	a decision, and then uphold it or return it to the	
2	Hearing Officer for future action or further action.	
3	Thank you.	
4	MR. ALLEN: So that concludes our proceedings	
5	for today, and we'll convene our hearings again on the	
6	19th; is that correct?	
7	MR. KIFF: Yep.	
8	MR. ALLEN: Thank you.	
9	(Ending time: 6:16 p.m.)	
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